

ORDINANCE NO. 09222016-2

AN ORDINANCE OF THE CITY OF NORMANGEE, TEXAS (“CITY”), ESTABLISHING REGULATIONS APPLICABLE TO SUBSTANDARD OR DANGEROUS BUILDINGS AND PROCEDURES FOR THE REPAIR, REMOVAL SECURING, VACATION OR DEMOLITION OF SUCH BUILDINGS AND FOR THE RECOVERY OF COSTS THEREOF; PROVIDING FOR ENFORCEMENT AND ABATEMENT; PROVIDING FOR CIVIL AND CRIMINAL PENALTIES; PROVIDING FOR PUBLICATION AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the City Council of the City of Normangee (“City Council”) is authorized by Texas Government Code, Section 51.001, to adopt an ordinance that is for the good government, peace, or order of the City and is necessary or proper for implementing a power granted by law to the City; and

WHEREAS, the City Council has determined it is necessary for the protection of the public health and safety to adopt minimum standards for the regulation of substandard or dangerous buildings within the City; and

WHEREAS, pursuant to Chapter 214 of the Texas Local Government Code, the City Council hereby establishes regulations requiring the repair, removal, securing, vacation or demolition of substandard or dangerous buildings.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF NORMANGEE, TEXAS:

ARTICLE 1: FINDINGS OF FACT

The foregoing recitals are incorporated into this Ordinance by reference as findings of fact as if set forth herein at length.

ARTICLE 2: SUBSTANDARD BUILDINGS

Section 2.1 Application and Definitions

(a) Application. This article applies to all building structures (residential, business or otherwise) located within the municipal limits of the City of Normangee, Texas.

(b) Definitions.

- (1) *Dilapidated Building.* Means a building that does not comply with one or more of the minimum standards set forth in Section 3.602 below.
- (2) *Substandard Building.* Means a building that does not comply with one or more of the minimum standards set forth in Section 3.602 below.
- (3) *Unsecured Vacant Building.* Means a building, regardless of structural condition, unoccupied by its owners, lessees, and other invitees, and which is unsecured from unauthorized entry to the extent that it could be entered or used by vagrants or other uninvited persons as a place of harborage or could be entered or used by children.

Section 2.2 Minimum Standards

(a) Dangerous Conditions; Prohibition Against. Buildings must be in compliance with the following standards:

- (1) No building shall have walls or other vertical, structural members that list, lean, or buckle in excess of one-eighth inch (1/8") horizontal measurement for each one foot (1') of vertical measurement.
- (2) No building shall have floor decks or ceiling supports that are rotted or termite infested/affected to the point that the floor or ceiling, or any substantial portion thereof, is not structurally safe, and thus presents a danger to persons entering the building.
- (3) No building shall have thirty-three percent (33%) or more of damage or deterioration of the supporting members/components of the building, or fifty percent (50%) or more of damage or deterioration of the non-supporting enclosing or outside walls or coverings.
- (4) No building shall be allowed to exist in a state of disrepair or damage (by fire, wind, explosion, vandalism or elements of nature) so as to have become dangerous to the health, safety and welfare of the occupants thereof, or to the citizens of the City of Normangee.
- (5) No building shall exist in a state where components or parts thereof are so attached, or have fallen into such a state of disrepair or deterioration, that they may fall and injure members of the public or damage property.
- (6) No building shall have a condition maintained thereon, whether or not specifically identified in (1)-(5) above, which an engineer, architect or safety consultant determines poses an unreasonable risk to the health, safety and/or welfare of the occupants or the public based on recognized architectural or engineering standards.

(b) Habitability Safety and Public Welfare. Buildings must be in compliance with the following standards:

- (1) All buildings must be in compliance with applicable building codes, plumbing codes, electrical codes, fire prevention codes and sanitation codes or ordinances heretofore adopted by the City of Normangee or which are adopted hereafter unless specifically exempted there from.
- (2) All buildings must meet applicable state sanitation standards.
- (3) No building shall be allowed to exist in a state of neglect or non-maintenance which results in creating an environment or habitat conducive to the infestation and breeding of rodents, insects or other pests in and around the building.
- (4) No accumulation of garbage or refuse shall be allowed to exist in the building or on its premises that poses a fire hazard or creates an environment which facilitates pest infestation.
- (5) All buildings occupied or used for authorized permanent or temporary occupancy shall have at least one sink and lavatory basin installed in compliance with the plumbing code adopted by the city.
- (6) All buildings occupied or used for authorized permanent or temporary occupancy must have at least one functional restroom containing a toilet installed and connected to the municipal sewage system.
- (7) All buildings occupied or used for authorized permanent or temporary occupancy shall have safe and unobstructed means of egress leading to safe and open space at ground level, as required by the building/safety code(s) adopted by the City of Normangee.
- (8) All buildings occupied or used for authorized permanent or temporary occupancy shall have adequate windows and systems for ventilation.
- (9) No building occupied or used for authorized permanent or temporary occupancy shall be maintained in a condition which renders it unsafe or uninhabitable for humans.
- (10) No building occupied or used for authorized permanent or temporary occupancy shall be maintained in a condition which does not offer reasonable protection from the elements to its inhabitants.
- (11) To the extent allowed by municipal code, any septic tank system must be constructed and maintained in accordance with the applicable code adopted by the city and applicable state standards.

Section 2.3 Prohibition Against Dilapidated and/or Substandard Buildings

(a) No person shall allow a building owned by that person to become, or to continue to exist as, a dilapidated building or substandard building as those terms are defined herein.

(b) The owner of a dilapidated building or substandard building as defined herein is in violation of this article and is subject to the enforcement procedures and penalties provided by law and this article.

Section 2.4 Prohibition Against Unsecured Vacant Buildings

(a) No person shall allow a building that person owns to exist as an unsecured vacant building as defined in this article.

(b) The owner of an unsecured vacant building as defined in this article violates this article, and is subject to the enforcement procedures provided by law and this article.

Section 2.5 Boarded Up and Fenced Buildings

No person shall allow a building owned by that person to exist in a state where:

- (1) the building constitutes a danger to the public even though secured from entry;
or
- (2) the means used to secure the building are inadequate to prevent unauthorized entry or use of the vacant building.

Section 2.6 Enforcement Procedures

(a) After notice of a hearing and a hearing as set forth herein, the city may require the vacation or relocation of occupants of a building, the repair, removal or demolition of a building, and/or the securing of a building that is a dilapidated building, substandard building or an unsecured vacant building.

(b) Notice.

- (1) Prior to enforcement action being taken, written notice shall be provided to the owner of the building by U.S. mail, certified/return receipt requested at the address of the owner determined by the best efforts of the city. Said notice must be served on the owner at least ten (10) days prior to the hearing on the matter. Refused and unclaimed notices at a verified last known address are deemed to be actual notice. A notice shall also be sent to each lienholder or mortgagee of record with regard to the building as shown in the deed records of the Applicable County Clerk by personal delivery or by certified mail return receipt requested.

(2) If notice as provided in (1) above is unobtainable, notice shall be given by publishing the notice at least twice within a 10 day period in a newspaper of general circulation in Applicable County, the final publication to be at least ten (10) days prior to the hearing on the matter.

(3) The notice shall set forth the location of the building (legal description not required), a description of the minimum standards violated, the fact that the owner, and the lienholder or mortgagee, will be given a right to be heard on the violations, and shall disclose the fact that the City of Normangee has the power, under this article and under state law, to take action to order the building to be secured, repaired, vacated, demolished and/or to order that the tenants be relocated, and will do so, at its discretion, if the ordered action is not taken in the time allotted by the city, which will be a reasonable time or as set out by Chapter 214 of the Local Government Code. The notice also must include a statement that the owner, lienholder, or mortgagee will be required to submit at the hearing proof of the scope of any work that may be required to comply with this article and the time it will take to reasonably perform the work.

(c) The notice of hearing discussed in Section 3.606(a) and (b) may be filed in the deed records of the County Clerk's office of the county in which the property is located. To be so filed, said notice must contain the name and address of the owner of the affected property if that information can be determined from the best efforts of the city, a legal description of the affected property, and a description of the hearing. The filing of the notice is binding on subsequent grantees, lienholders, or other transferees of an interest in the property who acquire such interest after the filing of the notice, and constitutes notice of the hearing on any subsequent recipient of any interest in the property who acquires such interest after the filing of the notice.

(d) At the appointed date noticed to the owner, and lienholders or mortgagees, a public hearing shall be held in open session of a regular meeting or special called meeting of the board of aldermen of the City of Normangee. This hearing will begin with the city administrator or his designee reading into the record the complained of violations of the minimum standards of this article. The city administrator or his designee shall give a brief description of how the building is not in compliance with each standard claimed to be violated and present any information supporting the existence of the violation to the board of aldermen. Thereafter, the owner, and any lienholder and/or mortgagee, shall each be given an opportunity to be heard on the issue of whether or not the building is, in fact, a Dilapidated Building or a Substandard Building in violation of the minimum standards of this article, or whether or not the building is an unsecured vacant building in violation of this article. The owner, lienholder, and/or mortgagee will also be required to submit at the hearing proof of the scope of any work that may be required to comply with the Ordinance and a projected time that it will take to reasonably perform the work. The owner, lienholder, and/or mortgagee may appear by or with a representative.

(e) In the public hearing to determine whether the building complies with the standards set out in this article, the owner, lienholder, or mortgagee has the burden of proof to demonstrate the scope of any work that may be required to comply with this article, and the time it will take to reasonably perform the work.

(f) After the public hearing, if the building is found in violation of the standards set out in this article, the board of aldermen may order that the building be vacated, secured, repaired, removed, or demolished by the owner within a reasonable time. The board of aldermen may also order that the occupants be relocated within a reasonable time.

(g) The order issued by the board of aldermen shall specify a reasonable time for the building to be vacated, secured, repaired, removed or demolished by the owner or for the occupants to be relocated by the owner, and an additional reasonable time shall be provided for the ordered action to be taken by any mortgagee or lienholder, in the event that the owner fails to comply with the order within the time provided for action by the owner.

(h) Within ten (10) days after the date that the board of aldermen issues the order, the city shall:

- (1) file a copy of the order in the office of the city secretary, and
- (2) publish in a newspaper of general circulation in Normangee, Texas, a notice containing:
 - (1) the street address or legal description of the property;
 - (2) the date of the hearing;
 - (3) a brief statement indicating the results of the order; and
 - (4) instructions stating where a complete copy of the order may be obtained.

(i) The board of aldermen's order shall require the owner, lienholder, or mortgagee of the building to, within thirty (30) days, secure the building from unauthorized entry; or repair, remove, or demolish the building, unless the owner or lienholder establishes at the hearing that the work cannot reasonably be performed within thirty (30) days. If more than thirty (30) days are allowed to the owner, lienholder, or mortgagee to repair, remove, or demolish the building, then the board of aldermen shall establish a specific time schedule for the commencement and performance of the work, and shall require the owner, lienholder, or mortgagee to secure the property in a reasonable manner from unauthorized entry while the work is being performed. Notwithstanding anything to the contrary herein, the city will not allow the owner, lienholder, or mortgagee more than ninety (90) days to repair, remove, or demolish the building, or fully perform all work required to comply with the order, unless the owner, lienholder, or mortgagee: (1) submits at the hearing a detailed plan and time schedule for the work; and (2) establishes at the hearing that the work cannot be reasonably completed within ninety (90) days because of the scope and complexity of the work. If more than ninety (90) days are allowed to an owner, lienholder, or mortgagee to complete any part of the work required to repair, remove, or demolish the building, the city will require the owner, lienholder, or mortgagee to regularly submit progress reports to the city to demonstrate that the owner, lienholder, or mortgagee has complied with the time schedule established for commencement and performance of the work. The order may require that the owner, lienholder, or mortgagee to appear before the mayor, or the mayor's official designee, to demonstrate compliance with the time schedules. If the board of aldermen allow more than 90 days to complete

the work, the city may require a bond or other security as authorized under Section 214.001(k) of the Local Government Code if the owner or lienholder/mortgagee owns property within the city (including structures or improvements) which exceed one hundred thousand (\$100,000.00) dollars in total value.

(j) After the hearing, the city will promptly deliver by personal delivery or certified mail, return receipt requested, a copy of the order to the owner of the building, and if the owner does not take the ordered action within the allotted time, the city will promptly mail by certified mail, return receipt requested, a copy of the order to any identified lienholder or mortgagee of the building. The city shall use the records and the office of the applicable County Clerk to identify the address of any owner, lienholder, or mortgagee of the property. The city shall use its best efforts to determine the identity and address of any owner, lienholder, or mortgagee of the building.

(k) If the building is not vacated, secured, repaired, removed, or demolished, or the occupants are not relocated within the allotted time, the city may vacate, secure, remove, or demolish the building or relocate the occupants at its own expense. If the city incurs expenses hereunder, those expenses may be assessed on, and the city has a lien against, the property on which the building is or was located for such expenses (except homestead property protected by the Texas Constitution). Said lien is extinguished if the property owner or another person having an interest in legal title reimburses the city for the expenses. The lien arises and attaches the property at the time notice of lien is recorded and indexed in the office of the county clerk of Applicable County. The notice must contain the name and address of the owner if that information can be determined with a reasonable effort, a legal description of the property on which the building is or was located, the amount of expenses incurred by the city, and the balance due. If the notice is given, and the opportunity to relocate the tenants of the building or to repair, remove, or demolish the building is afforded to each mortgagee and lienholder as set forth herein, the lien is a privileged lien, subordinate only to tax liens.

(l) Any notice or provision of a copy of an order required herein which is returned by the United States Postal Service as "refused" or "unclaimed" is deemed to have been delivered.

Section 2.7 Securing Non-Complying Buildings

(a) The city may secure a building that is determined to be in violation of the minimum standards of this article and is unoccupied or is occupied only by persons who do not have a right of possession to the building. This the city is allowed to do for the protection of the health, safety and welfare of the citizens of the City of Normangee.

(b) Before the eleventh (11th) day after the building is secured, the city shall give notice to the owner by:

- (1) personally serving the owner with written notice;
- (2) depositing a notice in the United States mail addressed to the owner at the owner's post office address;

- (3) publishing the notice at least twice within a ten (10) day period in a newspaper of general circulation in Applicable County if personal service cannot be obtained and owner's post office address is unknown; or
 - (4) posting the notice on or near the front door of the building if personal service cannot be obtained and the owner's post office address is unknown.
- (c) The notice must contain:
- (1) an identification, which is not required to be legal description, of the building and the property on which it is located;
 - (2) a description of the violation of municipal standards that is present at the building;
 - (3) a statement that the city will secure or has secured, as the case may be, the building; and
 - (4) an explanation of the owner's entitlement to request a hearing about any matter relating to the city's securing of the building.
- (d) The city shall conduct a hearing on the date noticed in which the owner may testify or present witnesses or written information about any matter relating to the city's security of the building if, within thirty (30) days after the date the city secures the building, the owner files with the city a written request for the hearing. The city shall conduct the hearing within twenty (20) days after the date the request is filed. The city has the same authority to assess expenses under this section, as it has to assess expenses under Section 3.606(k) above. A lien is created under this section in the same manner that a lien is created under Section 3.606(k) above, and is subject to the same conditions as a lien created under that section.
- (e) The procedures and enforcement powers set out hereunder are in addition to those set forth in prior articles of this article.

Section 2.8 Judicial Review

In accordance with §214.0012 of the Local Government Code (V.T.C.A.), any owner, lienholder, or mortgagee of record of property jointly or severally aggrieved by an order of the city issued pursuant to Section 3.606 of this article, as authorized by §214.0012 of the Local Government Code, may file in district court a verified petition setting forth that the decision is illegal, in whole or in part, and specifying the grounds of the illegality. Said procedures are subject to the conditions, rules and regulations found at §214.0012 of the Local Government Code.

Section 2.9 Additional Enforcement Action With Relation to Non-Complying Buildings

- (a) In addition to the enforcement action provided for above, after the time allotted for the owner and/or lienholder and/or mortgagee to undertake the required actions, the city may:

(1) repair the building at the expense of the city and assess the expenses on the land on which the building stands or to which it is attached after the administrative hearing before the board of aldermen, with notice to the owner and the lienholder(s) or mortgagee(s); or

(2) assess a civil penalty against the property owner for failure to repair, remove, or demolish the building. The civil penalty will be assessed at a meeting of the board of aldermen after the allotted time for compliance has passed. The owner and/or lienholder will be notified of the meeting in the same manner as the owner and/or lienholder was notified of the administrative hearing. The owner and/or lienholder shall have an opportunity to be heard prior to assessment of the penalty. If the city administrator or his designee proves that the owner and/or lienholder was notified of the violation and that after notification the owner and/or lienholder committed an act in violation of this article or failed to take the necessary action for compliance with the Ordinance, the board of aldermen may, in its discretion, assess a civil penalty.

(b) The city may not repair a building beyond the extent necessary to bring the building into compliance with the minimum standards, and only then if the building is a residential building with ten (10) or fewer dwelling units. The repairs may not improve the building to the extent that the building exceeds the minimum standards.

(c) The city shall impose a lien against the land on which the building stands or stood, unless it is a homestead that is protected by the Texas Constitution, to secure the payment of the repair, removal or demolition expenses, or the civil penalty. Promptly after the imposition of the lien, the city must file of record, in recordable form, in the office of the county clerk of applicable County, written notice of the imposition of the lien. The notice must contain a legal description of the land. Except as provided by Section 214.001 of the Local Government Code, the city's lien to secure payment of the civil penalty or the cost of repairs, removal, or demolition is inferior to any previously recorded bona fide mortgage lien attached to the real property to which the city's lien attaches if the mortgage lien was filed for record in the office of the Applicable County Clerk before the date the civil penalty was assessed or the repair, removal or demolition is begun by the city. The city's lien is superior to all other previously recorded judgment liens.

(d) Any civil penalty or other assessment imposed under this article accrues interest at a rate of ten percent (10%) per year from the date of the assessment until paid in full.

(e) The lien acquired under this article for repair expenses may not be foreclosed if the property on which the repairs are made is occupied as a residential homestead by a person 65 years of age or older.

(f) The city, by order, may assess and recover a civil penalty against a property owner at the time of an administrative hearing on violations of this article in an amount not to exceed \$1,000.00 per day for each violation, or if the owner shows that the property is the owner's lawful homestead, in an amount not to exceed \$10.00 per day if the city proves:

(1) The property owner was notified of the requirements of the article and the owner's need to comply with the requirements; and

(2) After notification, the property owner committed an act in violation of the article or failed to take action necessary for compliance with the article.

(g) This assessment of a civil penalty is final and binding, and constitutes prima facie evidence of the penalty in any suit brought by the city in a court of competent jurisdiction for a final judgment in accordance with the assessed penalty. To enforce the civil penalty hereunder, the city secretary shall file with the applicable County District Clerk a certified copy of the order issued by the board of aldermen stating the amount and duration of the penalty. No other proof is required for a district court to enter a final judgment on the penalty.

Section 2.10 Presumption of Ownership/Determination of Identity and/or Address of Owners, Lienholders and Mortgagees

(a) The city may include in any notice required in this article and required information/notices set out in Section 54.005 of the Local Government Code. If the addressee fails to take the action required of the addressee under Section 54.005, the addressee is presumed to be an owner of the property for purposes of this article.

(b) The city satisfies the requirement that it makes a diligent effort or use its best efforts to determine the identity and address of an owner, lienholder or mortgagee if the city searches the following records:

- (1) Applicable County real property records of the Applicable County Clerk;
- (2) Applicable County Appraisal District records;
- (3) Records of the Secretary of State;
- (4) Assumed Name Records of Applicable County;
- (5) City tax records; and
- (6) City utility records.

ARTICLE 3. REPEALER

If any provision of this Ordinance conflicts with any provision in another Ordinance, resolution or order of the Council, then the stricter provision shall apply.

ARTICLE 4. SEVERABILITY

If any word, article, phrase, paragraph, sentence, clause or provision of this Ordinance be adjudged by a court of competent jurisdiction to be invalid, the invalidity shall not affect other provisions or application of this Ordinance which can be given effect without the invalid provision, and to this end the provisions of this Ordinance are declared to be severable.

ARTICLE 5. SAVINGS

All rights and remedies of the City of Normangee are expressly saved as to any other ordinances affecting nuisances which have accrued at the time of the effective date of this Ordinance; and, as to such accrued violations and all pending litigation, both civil and criminal, whether pending in court or not, under such ordinances, same shall not be affected by this Ordinance but may be prosecuted until final disposition by the courts.

ARTICLE 6. PUBLICATION

The City Secretary is hereby directed to record and publish the caption of this ordinance and the penalty for violation of the ordinance in the newspaper of general circulation within the City.

ARTICLE 7. EFFECTIVE DATE

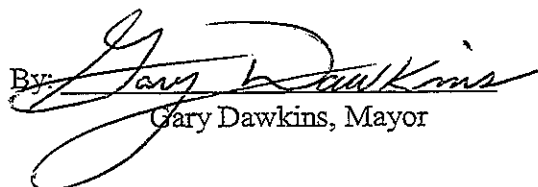
This Ordinance shall take effect immediately from and after its passage and publication as required by governing law.

ARTICLE 8. PROPER NOTICE AND OPEN MEETING

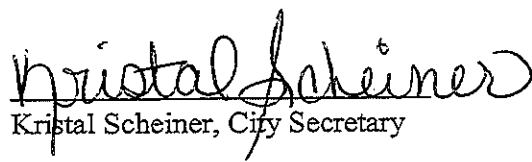
It is hereby officially found and determined that the meeting at which this Ordinance was passed was open to the public, and that public notice of the time, place and purpose of the meeting was given as required by the Open Meetings Act, Texas Government Code, Chapter 551.

PASSED & APPROVED this the 22nd day of September, 2016, by a vote of 3 (ayes) to 0 (nays) to 0 (abstentions) of the City Council of the City of Normangee, Texas.

CITY OF NORMANGEE, TEXAS

By: 
Gary Dawkins, Mayor

ATTEST:


Kristal Scheiner, City Secretary